

ANNUAL REPORT OF THE
Health and Adult Social Care Select Committee
PART II

1. SUMMARY AND LEGISLATIVE CONTEXT

- 1.1 This report provides an update on the work of Hampshire County Council's Health and Adult Social Care Select Committee from April 2017 to March 2018.
- 1.2 For 2017-18, the Health and Adult Social Care Select Committee held the Local Government statutory responsibility for health scrutiny powers. These powers are intended to ensure that decisions about health services are taken with due regard to the people affected. The legislative framework within which the Committee functioned in this year allowed Members to consider any aspect of health that affects the population of Hampshire. It also placed very specific duties on the NHS with regard to consultation, information and responses to any recommendations made by the Committee.
- 1.3 The Committee was a statutory consultee on any potential substantial change being considered by the NHS, and had the power to refer contested decisions about health services to the Secretary of State for Health or to Monitor for Foundation Trusts.
- 1.4 In accordance with the Constitution of Hampshire County Council, the Health and Adult Social Care Select Committee also focuses on how the County Council is contributing to delivering the Wellbeing agenda for adults; adult social care; promoting independence and quality of life for older people; healthy and safe families; Public Health; the integration of Health and Care services and relevant financial management.

2. WORK OF THE COMMITTEE

- 2.1 The annual report of the Health and Adult Social Care Select Committee is appended to this report.

COUNCILLOR ROGER HUXSTEP
Chairman, Health and Adult Social Care Select Committee

Scrutiny Annual Report: April 2017 to March 2018

Select Committee: Health and Adult Social Care

Report of Chairman: Councillor Roger Huxstep

1. In-depth or Light Touch Reviews undertaken / outcomes being monitored:

Social Inclusion Working Group: In July 2017 as a result of the item about savings proposals under the Transformation to 2019 programme, the Committee agreed to the establishment of a HASC Member Working Group to specifically provide oversight and scrutiny to a forthcoming review of Social Inclusion Services. The Terms of Reference were agreed at the September 2017 meeting of HASC. The Working Group has held meetings since, and is due to report back to the full Committee later in 2018.

Sustainability and Transformation Partnerships Working Group: In September 2017 Terms of Reference for a Working Group to consider the STP programmes in further detail was agreed. The Working Group has held meetings since, and will report back to the full Committee as required in 2018/19.

2. Statutory Duties Undertaken (actions, monitoring and information on proposals to develop or vary services) have included:

a) Dorset Clinical Commissioning Group (CCG) and West Hampshire CCG: Dorset Clinical Services Review:

Three members of the HASC are appointed by County Council in line with proportionality to a Joint Health Overview and Scrutiny Committee (JHOSC) on the Dorset Clinical Services Review.

Following meetings of the JHOSC in 2016/17, the JHOSC met in August 2017 and a further meeting took place in December 2017, where updates were heard from Dorset Clinical Commissioning Group (CCG), the affected Hospitals, Ambulance Trust and Local Authority, on the progress of work undertaken on the CCG's agreed option to centralise urgent care at Bournemouth Hospital, and planned care at Poole Hospital. The Dorset HOSC had made an outline decision to refer the review to the Secretary of State, and had put a recommendation before the JHOSC to support this referral (as all local authorities making up the JHOSC had not delegated their powers to refer to the Secretary of State for Health). At the end of discussion on the issues, the JHOSC voted not to support the referral. The Hampshire Members on the JHOSC supported the CCG's planned option.

The Committee's representatives will continue to contribute to this work, with the JHOSC due to meet again later in 2018.

b) NHS Guildford and Waverley and NHS North West Surrey CCGs: West Surrey Stroke Services

In June 2017 the Committee received details of a proposed change to specialist stroke services that would impact on some Hampshire patients. The proposals were to consolidate specialist stroke services at two hospital sites in West Surrey (Frimley Park Hospital in Camberley and St. Peter's Hospital in Chertsey). Under the plans specialist stroke care would no longer be provided at Royal Surrey County Hospital in Guildford. Of the 344 recorded strokes in the South Eastern Hampshire area in 2015/16, approximately 30 to 40 of these patients would have previously been conveyed to Royal Surrey County Hospital. Following scrutiny of the proposals, the Committee supported the proposals.

An update was received in November 2017, which showed an improvement in ambulance response time for those living in the Bordon area being transported to Frimley Park instead of the Royal Surrey. The HASC is continuing to monitor implementation of the new service model in 2018.

c) NHS North Hampshire Clinical Commissioning Group and NHS West Hampshire Clinical Commissioning Group: Transforming Care Services in North and Mid Hampshire

In January 2018, the Committee received an update on proposals relating to the future of hospital care from the sites run by Hampshire Hospitals NHS Foundation Trust. The Committee heard that the two Clinical Commissioning Groups (CCGs) had taken a decision at the end of November 2017 that building a new Critical Treatment Hospital was not the preferred option for the future of services in North and Mid Hampshire, with the approach agreed to instead centralise services within the three Hampshire Hospitals sites already in existence.

Further work was needed to assess the existing estate and determine where best to centralise services. Members received reassurance that in the short term there were no safety concerns with continuing existing service provision while proposals were further developed. The HASC is continuing to receive updates on developments in 2018.

3. Responses to Health Inquiries received have included:

3.1 Care Quality Commission (CQC) Inspection Outcome and Monitoring

a) *Portsmouth Hospitals NHS Trust:*

In September 2017 Members received an update on CQC inspections undertaken in May 2017 focused on the key question of 'well led', following their inspection of the emergency medical pathway in February 2017 which highlighted concerns regarding culture, governance and leadership within the Trust. A new Chief Executive had started since the time of the inspection, and was taking steps to address the issues raised.

A further update was received in November 2017, when it was heard that a new Chair had been appointed, and a number of Executive and non Executive Directors were appointed. A Quality Improvement Plan had been developed and published at the end of October 2017, outlining actions the Trust planned to take across five domains in order to improve. This item is still subject to the Committee's monitoring during 2018.

b) Southern Health NHS Foundation Trust:

In June 2017 Southern Health presented an update report on the progress against the recommendations made by Mazars and the CQC during their inspections of the Trust's services. A further update was received in November 2017, at which time the Committee heard that a new Chief Executive and Chair had been appointed. The Committee were satisfied that the Trust was improving and making progress implementing actions resulting from recommendations. These issues are subject to ongoing monitoring through the Committee.

3.2 Temporary and Permanent Closures or Restriction of Hours of Services

a) Hampshire Hospitals NHS Foundation Trust – Andover Minor Injuries Unit

The Committee received updates in July and November 2017 on the temporary reduction in opening hours of the Minor Injuries Unit in Andover War Memorial Hospital due to issues safely staffing the Unit. The Committee heard that despite efforts to recruit, staffing issues remained, therefore the minor injuries unit continued to operate fewer opening hours than commissioned. This item is still subject to the Committee's monitoring.

4. **Pre-scrutiny of Significant Executive Decisions:**

a) Older People and Physical Disability Service Day Opportunities

The Committee received a briefing in December 2017 on proposals subject to consultation regarding the future of two older peoples' day services; Bulmer House Day Service in Petersfield and Masters House Day Service in Romsey. The Committee then pre-scrutinised the proposals in February 2018 prior to a decision of the Executive Member for Adult Social Care.

The Committee received a deputation from a carer who opposed the proposals. Members also heard that the majority of responses to the consultation on the proposals were against the day services closing. Members heard from officers that service users would be supported to find alternative opportunities to meet their needs. Closure of the services was recommended as they were under utilised and inefficient, and increasingly service users were choosing more personalised options instead.

Following questioning, debate and discussion, the Committee supported the recommendations to the Executive Member for Adult Social Care and Health.

The Committee requested an update on finding alternative options for service users and the status of the staff affected, to be received later in 2018.

5. **Call-in of Significant Executive Decisions:** none this period
6. **Referrals:** At the Council meeting in July 2017, a number of topics were referred to the HASC for consideration. The following action was taken:
 - Mental health in schools: Councillor Harrison had been contacted about this topic, which the Children and Young People Select Committee would review should there be any progress on this area from central government.
 - Motor Neurone Disease Charter – Councillor Fairhurst was due to consider this at a future decision day, following Councillor Dowden's request.
7. **Scrutiny of Budgets and Performance:**
 - a) Revenue Budget for Public Health 2018/19
The Committee reviewed the revenue budget for Public Health in January 2018 and resolved to support the recommendations being proposed to the Executive Member for Public Health.
 - b) Revenue Budget for Adults' Health and Care 2018/19
Capital Programme for Adults' Health and Care 2018-19 – 2020/21
The Committee reviewed the revenue and capital budgets for the Adults' Health and Care Department in January 2018 and resolved to support the recommendations being proposed to the Executive Member for Adult Social Care and Health.
 - c) Transformation to 2019
The Committee received an overview in July 2017 of the savings the Adults Health and Care Department would be required to make by April 2019. The Committee pre-scrutinised the savings proposals in more detail in September 2017 and resolved to support the recommendations being proposed to the Executive member for Adult Social Care and Health.
8. **Policy Review:**

Framework for Assessing Substantial Change
In January 2018 the Committee reviewed the framework by which they ask NHS bodies and providers of NHS services to consider potential substantial changes in service. An amendment had been made to reflect additional requirements announced nationally and the revised document was agreed.
9. **Questioning and exploring areas of interest and concern:**
 - Adult Safeguarding
 - Hampshire and Isle of Wight Sustainability and Transformation Plan
 - Introduction to Scrutiny, Adults Health and Care and the NHS (at the first meeting of the new administration)

10. **Upcoming topics:** The following topics feature on the Select Committee's Work Programme:

- Adult Safeguarding
- Andover Minor Injuries Unit monitoring
- Budget Scrutiny
- CQC Local System Review of the Hampshire Health and Care System
- Care Quality Commission inspections of NHS Trusts serving the population of Hampshire
- Dorset Clinical Services review
- Frimley Sustainability and Transformation Plan
- Hampshire and Isle of Wight Sustainability and Transformation Plan
- Chase Community Hospital service provision changes
- North and Mid-Hampshire 'new models of care' clinical services review
- Joint procurement of services for 0-19 year olds
- West Surrey Stroke Services monitoring